

Message Text

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ACTION AF-08

INFO OCT-01 EUR-12 ISO-00 DHA-02 AID-05 IO-13 IGA-02

OMB-01 TRSE-00 CIAE-00 DODE-00 PM-04 H-01 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 EB-08 /097 W

-----071858Z 099085 /44

R 070855Z APR 77

FM AMEMBASSY LUSAKA

TO SECSTATE WASHDC 5359

INFO AMEMBASSY DAR ES SALAAM

AMEMBASSY GABORONE

AMEMBASSY THE HAGUE

AMEMBASSY LILONGWE

AMEMBASSY LONDON

AMEMBASSY MAPUTO

C O N F I D E N T I A L LUSAKA 0915

E.O. 1652: GDS

TAGS: PFOR, EAID, NL, RH

SUBJ: DUTCH ASSISTANCE TO RHODESIAN LIBERATION GROUPS

REF: LUSAKA 0906

SUMMARY: DUTCH EMBOFF CONFIRMED THAT NETHERLANDS IS SUPPLYING HUMANITARIAN ASSISTANCE DIRECTLY TO ZAPU (REFTEL). NETHERLANDS GOVERNMENT HAS ALLOTTED U.S. \$250,000 TO ZAPU, ZANU, (MUGABE), ANC(MUZOREWA) AND ZANU (SITHOLE) FROM FUNDS PREVIOUSLY SET ASIDE FOR THE THEN UNITED ANC. THESE FUNDS ARE BEING MADE AVAILABLE STRICTLY FOR HUMANITARIAN ASSISTANCE--FOOD, CLOTHING, UTENSILS AND MEDICINES. DUTCH OFFICIAL DOES NOT KNOW IF THERE WILL BE MORE NETHERLANDS' DIRECT ASSISTANCE TO THE RHODESIAN LIBERATION MOVEMENTS. HE BELIEVES THAT IT IS PROBABLE SOME OF THE HUMANITARIAN ASSISTANCE WILL BE DIVERTED IN ONE WAY OR ANOTHER TO SUPPORT THE MILITARY EFFORT. SUPPLIES FOR ZAPU WILL BE DELIVERED IN ZAMBIA AND ARRANGEMENTS ARE BEING MADE IN MALAWI, TANZANIA AND

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MOZAMBIQUE FOR DELIVERY TO OTHER LIBERATION GROUPS. END SUMMARY

1. IN RESPONSE TO EMBOFF'S QUERY ABOUT DUTCH ASSISTANCE TO THE RHODESIAN LIBERATION MOVEMENTS, DUTCH EMBOFF PROVIDED THE FOLLOWING BACKGROUND. FOLLOWING THE CREATION OF THE UNIFIED RHODESIAN ANC IN 1974 THE DUTCH GOVERNMENT IN 1975 ALLOCATED U.S. \$1,000,000 AS A GRANT TO THE THEN

UNIFIED LIBERATION MOVEMENT. HOWEVER, WHEN THE GROUP BROKE UP IN 1975 BEFORE ANY COMMITMENTS HAD BEEN MADE, THE FUND WAS FROZEN. THE FUND REMAINED FROZEN UNTIL LATE 1976 WHEN THE FOUR FACTIONS REPRESENTED AT GENEVA ACCEPTED A DUTCH PROPOSAL THAT THE FUND BE DIVIDED EQUALLY BETWEEN THEM. THUS, ZAPU, ZANU (MUGABE), ZANU (SITHOLE) AND ANC (MUZOREWA) WERE ALLOCATED 250,000 EACH. THE DISBURSEMENT OF THESE FUNDS IS CONTROLLED BY THE MINISTER OF DEVELOPMENT COOPERATION, WHO OPERATES WITHIN THE FOREIGN MINISTRY. THE DUTCH WERE AND ARE CONCERNED THAT THIS ASSISTANCE BE USED FOR HUMANITARIAN PURPOSES AND HAVE STUCK TO THIS POSITION IN THEIR NEGOTIATIONS WITH THE LIBERATION GROUPS. DESPITE THIS INTENT, THE EMBASSY OFFICIAL OBSERVED THAT HE DOUBTED THERE WAS ANY WAY TO ENSURE ABSOLUTELY THAT SOME OF THE SUPPLIES WERE NOT USED ONE WAY OR ANOTHER TO SUPPORT THE MILITARY EFFORT.

2. THE DUTCH EMBOFF CONFIRMED THAT THERE WERE 22 TONS OF SUPPLIES -- FOOD, CLOTHING, AND MEDICINES -- FOR ZAPU AWAITING CLEARANCE AT THE LUSAKA AIRPORT (REFTEL). HE EXPECTS THAT ANOTHER SHIPMENT WILL ARRIVE WITHIN 10-14 DAYS. THE SECOND SHIPMENT WILL BE THE END FOR NOW, OF DUTCH ASSISTANCE TO ZAPU. HE WOULD NOT RULE OUT THE POSSIBILITY OF SUBSEQUENT ASSISTANCE, BUT SAID THAT THERE WAS NOTHING ELSE APART FROM THE EXPECTED SECOND SHIPMENT IN THE PIPELINE. HE DID NOT KNOW WHY THE PIPELINE WAS DRYING UP; HE SPECULATED THAT ALL OF ZAPU'S \$250,000 HAD BEEN EXHAUSTED. REGARDING THE PROVISION OF TRANSPORT ASSISTANCE THE DUTCH ARE NOT NOW PURSUING THE ACQUISITION OF VEHICLES IN MALAWI FOR ZAPU AS ZAPU SPOKESMAN STATED (REFTEL). THIS MATTER OF TRANSPORT
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HAS NOT BEEN SORTED OUT ACCORDING THE EMBASSY OFFICIAL. IN ANY CASE IT WOULD HAVE TO BE WORKED OUT WITH THE ZAMBIAN MINISTRY OF DEFENSE, NOT ZAPU ALONE. THE DUTCH HAVE OFFERED TO SET ASIDE A PORTION OF THE GRANT MONEY TO PAY FOR CONTRACT HAULAGE OF THEIR SUPPLIES, BUT ZAPU HAS NOT GIVEN AN ANSWER ON THIS PROPOSAL. THE DUTCH WERE CONCERNED ABOUT THE PROVISION OF TRANSPORT BECAUSE OF THE LIKELIHOOD IT WOULD BE DIVERTED TO MILITARY USE.

3. LAST DECEMBER THE SITHOLE FACTION RESPONDED FAVORABLY TO THE DUTCH OFFER OF FUNDS AND THE MEETING OF THEIR REQUESTS AWAITS THE APPROVAL OF THE GOVERNMENT OF MALAWI WHERE THE MATERIAL WILL BE DELIVERED. ZANU/MUGABE HAS ALSO PRESENTED ITS REQUIREMENTS, WHICH WILL BE DELIVERED PART TO TANZANIA AND PART TO MOZAMBIQUE. LOCAL DUTCH OFFICIAL HAD NO INFORMATION ON THE COMPOSITION OF THE MUGABE/ZANU REQUESTS BECAUSE IT WAS NOT BEING HANDLED THROUGH LUSAKA. NO MENTION WAS MADE OF ANY ARRANGEMENTS FOR THE DRAW DOWN OF THE \$250,000 WHICH SHOULD BE AVAILABLE TO THE ANC (MUZOREWA).

4. AT SEVERAL POINTS IN THE CONVERSATION THE DUTCH OFFICIAL STATED THAT HE HAD NO NOTION OF WHY THE MINISTER FOR DEVELOPMENT COOPERATION DECIDED TO DIVIDE THE FUNDS THE WAY IT WAS DONE, NOR WHY IT WAS DECIDED TO DO IT AT THE TIME IT WAS DONE. HIS COMMENTS PROVIDED NO INDICATION WHETHER FURTHER FUNDS FOR THE LIBERATION GOVERNMENTS WOULD BE FORTHCOMING FROM THE NETHERLANDS GOVERNMENT. AT THE SAME TIME, HE MADE CLEAR THAT THE PURPOSE OF THE AID, DESPITE THE INESCAPABLE RISK OF SOME DIVERSION, WAS CLEARLY HUMANITARIAN AND NOT MEANT TO CONTRIBUTE THE RESOLUTION OF THE RHODESIAN PROBLEM BY FORCE.

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